



CARL T.C. GUTIERREZ  
GOVERNOR OF GUAM

OCT 05 2001

The Honorable Joanne M. S. Brown  
Legislative Secretary  
I Mina'Bente Sais na Liheslaturan Guåhan  
Twenty-Sixth Guam Legislature  
Suite 200  
130 Aspinal Street  
Hagåtña, Guam 96910

Dear Legislative Secretary Brown:


Enclosed please find Bill No. 86 (COR) entitled: "AN ACT TO ADD § 4121 TO TITLE 17 OF THE GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING CHARACTER EDUCATION IN GUAM'S PUBLIC SCHOOL SYSTEM" which I have signed into law as **Public Law No. 26-44**.

This legislation requests the Department of Education to apply for federal grants supporting character education from the Partnership Grant for Character Education.

While education transmits a system of values within the culture in which it exists, this legislation expresses the desirability of our schools to emphasize character. Character includes such qualities as honesty, responsibility, respect and care for the person and property of others, self-discipline, understanding of respect for and obedience to law and citizenship, courage, initiative, commitment and perseverance, kindness, compassion, service and loyalty, fairness, moderation and patience, and the dignity and necessity of hard work.

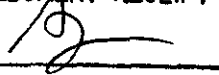
This appears to be a tall order for schools to fill, however, no one can dispute that these qualities are desirable and that our children will be happier and more successful in life to the extent that they develop these desirable traits.

Very truly yours,

  
Carl T. C. Gutierrez  
I Maga'Lahen Guåhan  
Governor of Guam

Attachment: copy attached for signed bill or overridden bill  
original attached for vetoed bill

cc: The Honorable Antonio R. Unpingco  
Speaker

OFFICE OF THE LEGISLATIVE SECRETARY	
ACKNOWLEDGMENT RECEIPT	
Received By	
Time	10:30 a.m.
Date	5 Oct 2001

0500

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN  
2001 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

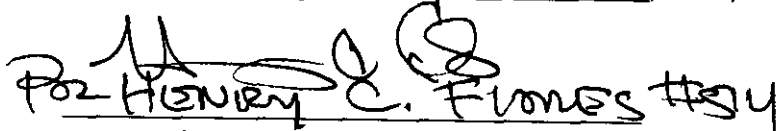
This is to certify that Bill No. 86 (COR), "AN ACT TO ADD § 4121 TO TITLE 17 OF THE GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING CHARACTER EDUCATION IN GUAM'S PUBLIC SCHOOL SYSTEM," was on the 25<sup>th</sup> day of September, 2001, duly and regularly passed.

  
ANTONIO R. UNPINGCO  
Speaker

Attested:

  
JOANNE M.S. BROWN  
Senator and Legislative Secretary

-----  
This Act was received by *I Maga'lahen Guåhan* this 28 day of SEPTEMBER, 2001,  
at 8:45 o'clock P..M.

  
Assistant Staff Officer  
*Maga'lahi's Office*

APPROVED:

  
CARL T. C. GUTIERREZ  
*I Maga'lahen Guåhan*

Date: 10-5-01

Public Law No. 26-44

**MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN**  
**2001 (FIRST) Regular Session**

**Bill No. 86 (COR)**

As amended on the Floor.

Introduced By:

J. T. Won Pat  
Mark Forbes  
L. F. Kasperbauer  
F. B. Aguon, Jr.  
F. P. Camacho  
J. F. Ada  
T. C. Ada  
J. M.S. Brown  
E. B. Calvo  
M. C. Charfauros  
L. A. Leon Guerrero  
K. S. Moylan  
V. C. Pangelinan  
A. L.G. Santos  
A. R. Unpingco

**AN ACT TO ADD § 4121 TO TITLE 17 OF THE  
GUAM CODE ANNOTATED, RELATIVE TO  
ESTABLISHING CHARACTER EDUCATION IN  
GUAM'S PUBLIC SCHOOL SYSTEM.**

1           **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2           **Section 1.** Section 4121 is hereby *added* to Chapter 4, Division 1 of Title  
3 17 of the Guam Code Annotated to read as follows:

4           **"Section 4121. Character Education.**

5                   (a) It is the policy of this government that Guam's public  
6 schools be the best and safest possible. To that end, each school is  
7 encouraged to instill the highest character and academic

1 excellence in each student in the public school system, in close  
2 cooperation with the student's parents, and with input from the  
3 community and educators.

4 (b) Public schools should make every effort, formally and  
5 informally, to stress character qualities that will maintain a safe  
6 and orderly learning environment, and that will ultimately equip  
7 students to be model citizens. These qualities include, but are *not*  
8 limited to, honesty; responsibility; respect and care for the person  
9 and property of others; self-discipline; understanding of, respect  
10 for, and obedience to law and citizenship; courage, initiative,  
11 commitment and perseverance kindness, compassion, service and  
12 loyalty; fairness, moderation and patience; and the dignity and  
13 necessity of hard work.

14 (c) The Department of Education shall establish a non-  
15 sectarian character education program to evaluate methods for  
16 incorporating positive character qualities into all levels of the  
17 existing educational programs within one hundred twenty (120)  
18 days *after* the enactment of this Act.

19 (d) The Department of Education shall assist public  
20 schools in accessing financial and curricular resources to  
21 implement programs stressing these character qualities. Public  
22 schools are encouraged to use their existing resources to  
23 implement programs stressing these qualities.

24 (e) The Department of Education shall seek Federal funds  
25 from the Partnership Grant for Character Education from the

MINA' BENTE SAIS NA LIHESLATURAN GUÅHAN  
2001 (First) REGULAR SESSION

Bill No. 86 (COP)  
Introduced By:

J. T. Won Pat   
M. Forbes

AN ACT TO ADD A NEW §4121, CHAPTER 4, DIVISION  
1 OF TITLE 17, GUAM CODE ANNOTATED, RELATIVE  
TO ESTABLISHING CHARACTER EDUCATION IN  
GUAM'S PUBLIC SCHOOL SYSTEM.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

2 **Section 1.** A new §4121 is hereby added to Chapter 4, Division 1 of Title 17 of the  
3 Guam Code Annotated to read as follows:

4 **“§4121. Character Education. (a)** It is the policy of this government that  
5 Guam's public schools be the best and safest possible. To that end, each school is  
6 encouraged to instill the highest character and academic excellence in each student  
7 in the public school system, in close cooperation with the student's parents, and  
8 with input from the community and educators.

9 **(b)** Public schools should make every effort, formally and informally, to stress  
10 character qualities that will maintain a safe and orderly learning environment, and  
11 that will ultimately equip students to be model citizens. These qualities include but  
12 are not limited to honesty; responsibility; respect and care for the person and  
13 property of others; self-discipline; understanding of, respect for, and obedience to  
14 law and citizenship; courage, initiative, commitment, and perseverance; kindness,

1 compassion, service, and loyalty; fairness, moderation, and patience; and the  
2 dignity and necessity of hard work.

3 (c) The Department of Education shall establish a non-sectarian character  
4 education program to evaluate methods for incorporating positive character  
5 qualities into all levels of the existing educational programs within one hundred  
6 twenty (120) days after the enactment of this Act.

7 (d) The Department of Education shall assist public schools in accessing financial  
8 and curricular resources to implement programs stressing these character qualities.  
9 Public schools are encouraged to use their existing resources to implement  
10 programs stressing these qualities.

11 (e) The Department of Education shall seek federal funds from the Partnership  
12 Grant for Character Education from the United States Department of Education  
13 authorized under Title X, Part A, Section 10103 of the Improving American's  
14 School Act (P.L. 203-382).

15 (f) The Department of Education shall make an annual report to I Maga'laha  
16 Guåhan and *I Liheslaturan Guahan* at the termination of each fiscal year,  
17 reporting upon the progress made and a detailed analysis of the non-sectarian  
18 character education program. Copies of such report shall be made available to the  
19 public.”

20 **Section 2.** Severability. If any provision of this Law or its application to any  
21 person or circumstance is found to be invalid or contrary to law, such invalidity  
22 shall not affect other provisions or applications of this Law which can be given  
23 effect without the invalid provisions or application, and to this end the provisions  
24 of this Law are severable.

25



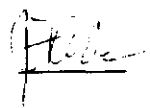
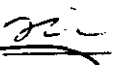
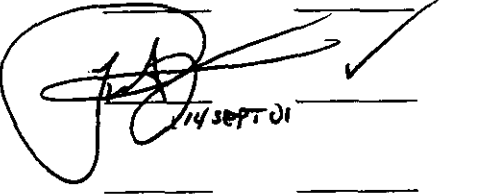


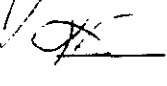
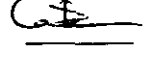
26

**COMMITTEE ON EDUCATION**  
*I Mina' Bente Sais Na Libeslaturan Guåhan*  
 155 Hesler Street · Hagåtña, Guam 96910

Chairman: Vice Speaker Lawrence F. Kasperbauer Ex-Officio Member: Speaker Antonio R. Unpingco	Vice-Chairperson: Senator Mark Forbes
--	---------------------------------------

**VOTING SHEET ON:**

**BILL NO. 86 (COR) AN ACT TO ADD A NEW §4121, CHAPTER 4, DIVISION 1 OF TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING CHARACTER EDUCATION IN GUAM'S PUBLIC SCHOOL SYSTEM.**

<u>COMMITTEE MEMBERS</u>	<u>INITIAL</u>	<u>TO PASS</u>	<u>NOT TO PASS</u>	<u>ABSTAIN</u>	<u>TO PLACE INACTIVE FILE</u>
Vice Speaker Lawrence F. Kasperbauer <i>Chairman</i>		<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Mark Forbes <i>Vice-Chairperson</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Speaker Antonio R. Unpingco <i>Ex-Officio</i>		<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Joseph F. Ada <i>Member</i>		<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Thomas C. Ada <i>Member</i>		<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Frank Blas Aguon <i>Member</i>		<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Joanne M.S. Brown <i>Member</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Felix P. Camacho <i>Member</i>		<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Mark Charfauros <i>Member</i>		<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Kaleo Scott Moylan <i>Member</i>		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Vicente C. Pangelinan <i>Member</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Angel L.G. Santos <i>Member</i>		<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sen. Judith Won Pat <i>Member</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

**Ms. Julie San Nicolas, retired educator.** Ms. San Nicolas testified in favor of Bill No. 86 based on her belief that the community needs to promote the moral character development of our youth. She cautions, however, that our schools should not be expected to do it alone.

**Mr. Richard Benson, Bahai Community of the Marianas.** Mr. Benson expressed his agreement with Bill 86's requirement that moral education be incorporated throughout DOE curriculum. He also made the point that there exist desirable characteristics which are agreeable to the entire community.

**Mrs. Beatrice Benson, Bahai Community of the Marianas.** Mrs. Benson stated that if the ultimate goal of education is to ensure service to humanity, there should exist standards by which behavior can relate to the rest of mankind. She believes that the development of moral character constitutes the essential foundation of true education. Knowledge without character can prove injurious. She then related experiences throughout the Pacific in fostering moral education.

### **III. Committee Findings and Recommendation**

The Committee is in agreement that our schools should promote character education as an integral part of the daily teaching and learning experience, supplementary to the role of the family in the child's character building. The Committee finds that Bill No. 86, despite expressed concerns over specific provisions, can provide the Department of Education with guidelines to fulfill the intent of I Liheslatura on this issue. As funding becomes available, DOE will be poised to implement this valuable program within our public schools.

It is the recommendation of the Committee on Education that Bill No. 86 (COR) be reported out with the recommendation **TO DO PASS.**



1 United States Department of Education authorized under Title X,  
2 Part A, § 10103 of the Improving American's School Act (P.L. No.  
3 203-382).

4 (f) The Department of Education shall make an annual  
5 report to *I Maga'lahen Guåhan* and *I Liheslaturan Guåhan* at the  
6 termination of each fiscal year, reporting upon the progress made  
7 and a detailed analysis of the non-sectarian character education  
8 program. Copies of such report shall be made available to the  
9 public."

10 **Section 2. Severability.** *If* any provision of this Law or its  
11 application to any person or circumstance is found to be invalid or contrary to  
12 law, such invalidity shall *not* affect other provisions or applications of this  
13 Law which can be given effect without the invalid provisions or application,  
14 and to this end the provisions of this Law are severable.

# I MINA' BENTE SAIS NA LIHESLATURAN GUAHAN

2001 (FIRST) Regular Session

Date: 9/23/01

## VOTING SHEET

Bill No. 86 (COR)

Resolution No. \_\_\_\_\_

Question: \_\_\_\_\_

NAME	YEAS	NAYS	NOT VOTING/ ABSTAINED	OUT DURING ROLL CALL	ABSENT
ADA, Joseph F.	✓				
ADA, Thomas C.	✓				
AGUON, Frank B., Jr.	✓				
BROWN, Joanne M. S.	✓				
CALVO, Eddie B.	✓				
CAMACHO, Felix P.	✓				
CHARFAUROS, Mark C.	1	✓			
FORBES, Mark	✓				
KASPERBAUER, Lawrence F. 11	✓				
LEON GUERRERO, Lourdes A.	✓				
MOYLAN, Kaleo S.	✓				
PANGELINAN, Vicente C. 1	✓				
SANTOS, Angel L.G. 1	✓				
UNPINGCO, Antonio R.	✓				
WON PAT, Judith T.	✓				

TOTAL

14    1    \_\_\_\_\_

CERTIFIED TRUE AND CORRECT:

\_\_\_\_\_  
Clerk of the Legislature

\* 3 Passes = No vote  
EA = Excused Absence



September 11, 2001

The Honorable Antonio R. Unpingco  
Speaker  
*I Mina Bente Sais Na Liheslaturan Guahan*  
Hagatna, Guam

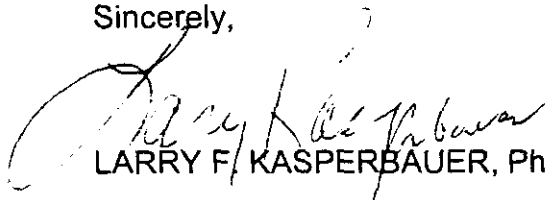
Via: Committee on Rules

The Committee on Education, to which was referred **BILL NO. 86 (COR) AN ACT TO ADD A NEW §4121, CHAPTER 4, DIVISION 1 OF TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING CHARACTER EDUCATION IN GUAM'S PUBLIC SCHOOL SYSTEM**, herein reports back with the recommendation **TO DO PASS**

Votes are as follows:

9 To Pass  
 Not to Pass  
 To the Inactive File  
 Abstained

Sincerely,

  
LARRY F. KASPERBAUER, Ph.D.

Attachments